

Message Text

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ACTION EA-10

INFO OCT-01 EUR-12 ISO-00 SAJ-01 CIAE-00 DODE-00 PM-03

H-01 INR-07 L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01

SP-02 SS-15 USIA-06 ACDA-05 NIC-01 /074 W

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R 060909Z FEB 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 7842

INFO AMEMBASSY MOSCOW

AMEMBASSY TAIPEI

AMCONSUL HONG KONG

USLO PEKING

CINCPAC HONOLULU HI

C O N F I D E N T I A L TOKYO 1620

E.O. 11652: GDS

TAGS: PFOR, JA, CH, UR

SUBJECT: SINO-JAPANESE RELATIONS: PRELUDE TO TREATY NEGOTIATIONS

SUMMARY: TREATMENT OF JAPAN IN OLD SINO-SOVIET TREATY AND WORDING OF CLAUSE AGAINST "HEGEMONISTS" MAY EMERGE AS ISSUES DURING SECOND ROUND OF PRELIMINARY TALKS ON PEACE AND FRIENDSHIP TREATY. MEANWHILE, SOVIET CAMPAIGN AGAINST TREATY SEEMS TO BE SOLIDIFYING GOJ RESOLVE TO CONCLUDE IT. END SUMMARY.

1. WITH SECOND ROUND OF PRELIMINARY NEGOTIATIONS FOR PEACE AND FRIENDSHIP TREATY (PFT) WITH PEKING DUE TO BEGIN SHORTLY IN TOKYO, PRESS IS FULL OF LEAKS, BACKGROUNDERS, INTERVIEWS ON RESULTS OF FIRST ROUND, AND ISSUES TO BE TREATED. AFTER FROTH IS BOILED AWAY, FOLLOWING TWO NEW POINTS EMERGED AS POSSIBLE ISSUES IN UPCOMING TALKS:

2. SINO-SOVIET TREATY - SINO-SOVIET FRIENDSHIP TREATY TREATS JAPAN AS ENEMY, AND OPPONENTS OF PFT ARE DEMANDING THAT THIS ANOMALY BE

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DEALT WITH BEFORE CONCLUDING TREATY WHICH CODIFIEDS

STATEMENT OF FRIENDSHIP FOR PRC. FONOFF (OGURA) HAS EXPLAINED TO US THAT SUBJECT ALLUDED TO IN PASSING DURING FIRST CHEN-TOGO ROUND WITH GOJ SIMPLY REQUESTING CLARIFICATION OF CHINESE ATTITUDE TOWARD ANOMALY. FONOFF BELIEVES THAT SINO-SOVIET TREATY IS DEAD LETTER AND THAT PROBLEM WILL NOT BE SERIOUS BUT RECOGNIZES THAT LDP OPPOSITION (PERHAPS PRIMED BY SOVIETS -- SEE TOKYO 1545) MAY USE ISSUE AS BLOCKING TACTIC.

3. HEGEMONISM - MORE IMPORTANT, PRC MAY WANT TO INCLUDE IN TREATY ANTI-SOVIET CLAUSE SIMILAR TO THAT IN 1972 COMMUNIQUE WHICH EXPRESSES OPPOSITION TO ATTEMPTS OF ANY NATION TO ESTABLISH HEGEMONY IN ASIA. FONOFF IS NOT OPPOSED TO IDEA, BUT WOULD LIKE TO FIND WAY OF EXPRESSING IT IN LESS "AWKWARD" (READ BLATANTLY ABRASIVE TO SOVIETS) MANNER.

4. MENAWHILE, SOVIETS CONTINUE TO CLOMP AROUND TOWN LOBBYING AGAINST PFT AND PUSHING IDEA OF SEPARATE FRIENDSHIP TREATY WITH MOSCOW. SOVIET AMBASSADOR TROYANOVSKY CALLED ON DEPT FONMIN ARITA YESTERDAY (FEB 5) TO MAKE THESE POINTS AND TO COMPLAIN ABOUT THE WAY HIS TALK WITH LDP VICE PRESIDENT SHIINA HAD BEEN DISTORTED IN PRESS. SO FAR, SOVIET EFFORTS HAVE, IF ANYTHING, HARDENED JAPANESE RESOLVE TO CONCLUDE PFT. FACED WITH OPPOSITION QUERY IN DIET FEB 5, PRIME MINISTER MIKI REMAINED INTERPELLATOR THAT BOTH CHAMBERS OF DIET HAD ALREADY ADOPTED RESOLUTIONS CALLING FOR EARLY CONCLUSION OF TREATY AND STRESSED GOVERNMENT INTEREST IN SEEKING DIET APPROVAL OF TREATY AS SOON AS SIGNED.

5. EMBASSY CONTACTS ARE BEGINNING TO CITE CONCLUSION OF TREATY AS IMPORTANT DOMESTIC POLITICAL GOAL FOR MIKI. IF SOVIET OPPOSITION NOT ENOUGH TO SPEED CONCLUSION OF PACT, MIKI DESIRE FOR SOME SORT OF CONCRETE ACHIEVEMENT TO SHOW BEFORE GENERAL ELECTION MAY DO THE REST.
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